expenditures become effective until approved by the local governing body, unless the State legislature provides sufficient funds to meet the increased cost of the local expenditure.

"The third subject I propose to discuss is that 6 of taxation. It is generally acknowledged that there are 7 only three broad-based taxes: The income tax, the sales 8 tax, and the property tax. At the present time, the State appropriates for its own use, to a greater or lesser extent, 10 all three of these sources. The local subdivisions tradi-11 tionally have had available only the property tax as a major 12 source. The 1966 legislature, in special session, respond-13 ing to the desperate financial plight of Baltimore City, did 14 authorize for one year only a local income tax, this authori-15 zation, for the purpose of my discussion, will be ignored 16 because of its limited duration. On the other hand, the 17 Cooper Commission, of which I was a member, recommended 18 that the property tax be reserved to the political sub-19 divisions. Currently, the State utilizes the property tax 20 to service its bonded debt. The current State rate of 21 fifteen cents per \$100 of assessed valuation returns to the

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